



Sveriges
Kommuner
och Landsting

Improving democracy
Stockholm 17th-18th may 2018

PARTICIPATORY BUDGETING IN RUSSIA

EXISTING EXPERIENCE AND SCALING UP

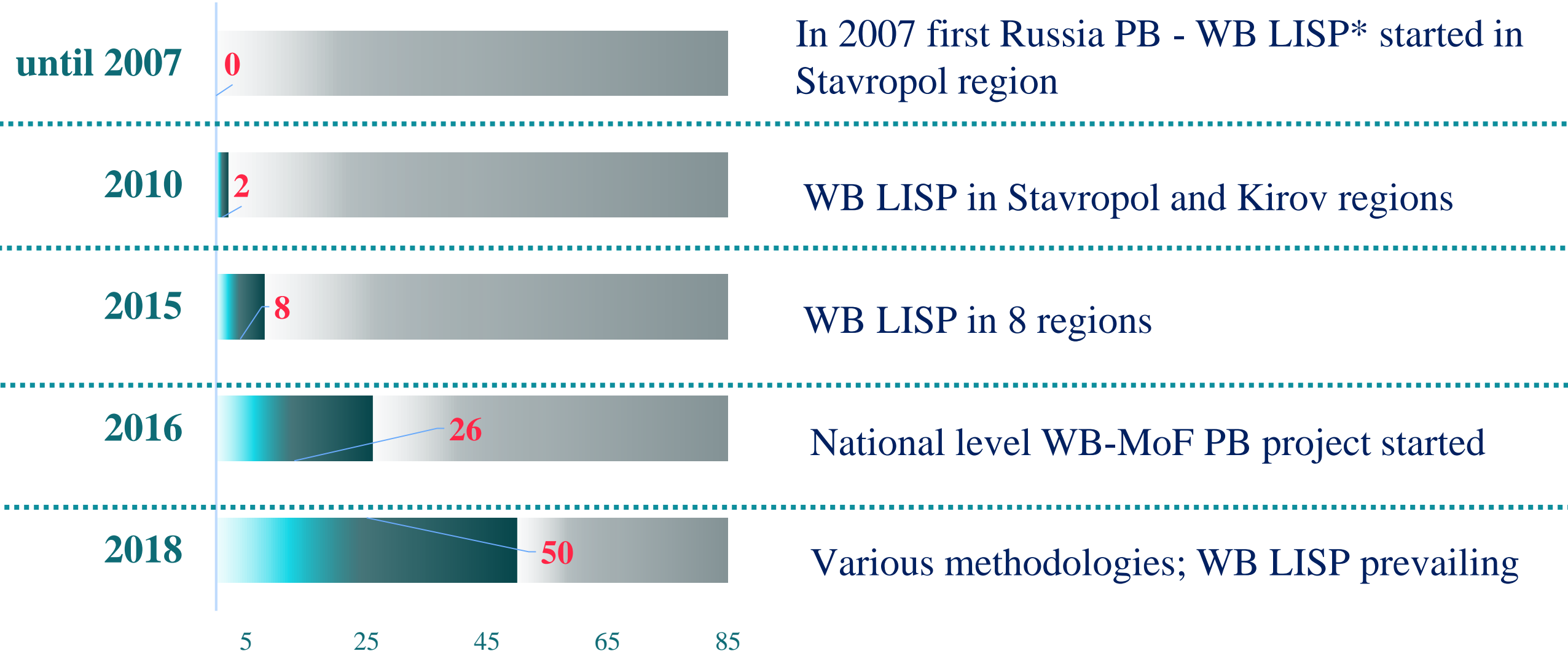


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Ivan Shulga and Anna Sukhova

PB in Russia – ?

Rapid growth during last 10 years

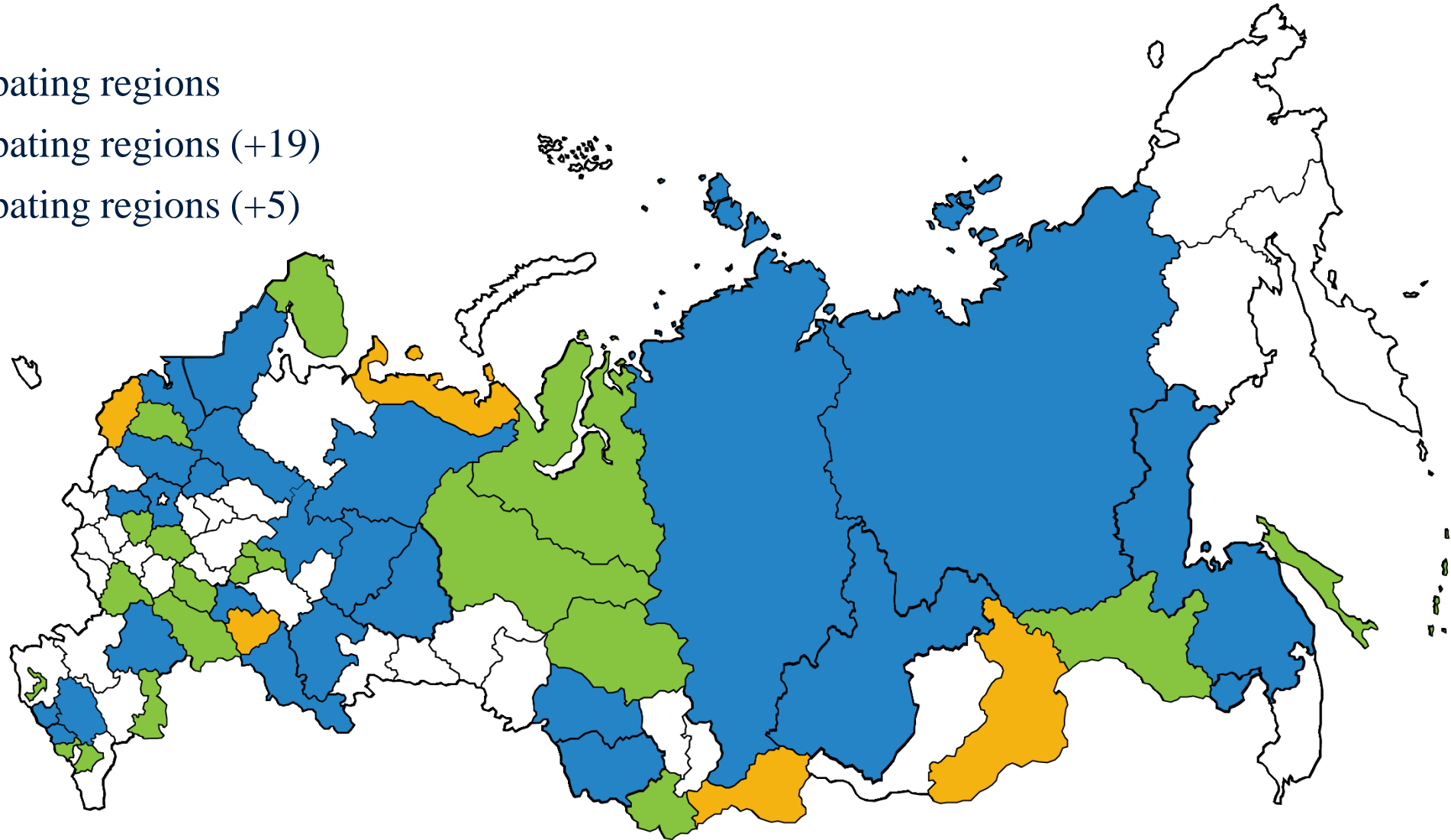


*LISP = Local Initiatives Support Program (World Bank)

PB coverage of Russia regions

- 2016 – 26 participating regions
- 2017 – 45 participating regions (+19)
- 2018 – 50 participating regions (+5)

- Over 10,000 implemented PB projects
- Around 3,500 municipalities implement PB
- Over 1 million people annually participate in public discussions



Russian PB: three core models (practices)



LISP

- Local Initiatives Support Program by the World Bank (since 2007)



PB EUSP

- PB model by the European University in St.Petersburg (since 2012)



PORT

- Citizen-Led Territorial Development by the World Bank (since 2017)

LISP



Программа Поддержки
Местных Инициатив



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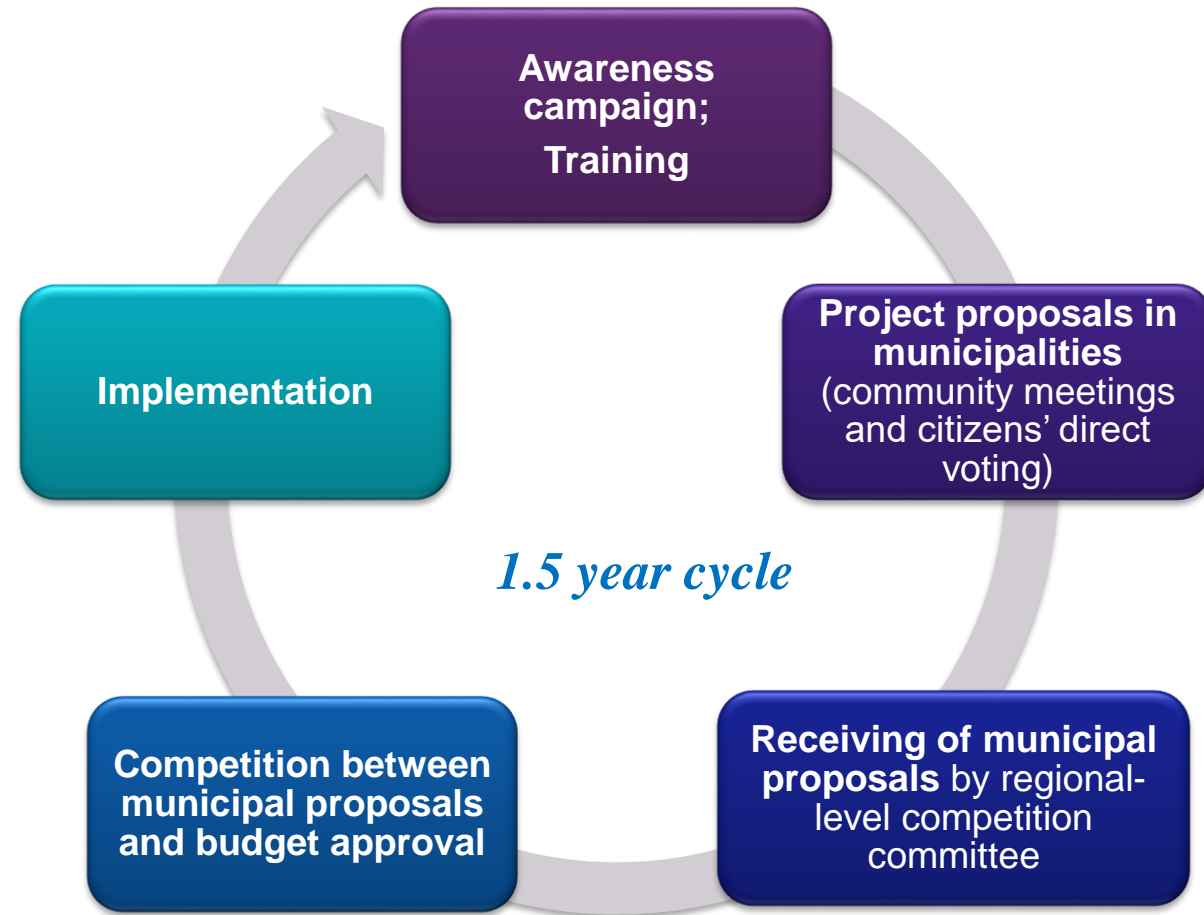
- 25 regions
- Up to 500 projects per region annually
- Small and medium size municipalities, mainly rural
- Small projects (20-30K USD) aimed at improvement of local level social infrastructure and territorial improvement



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Specific LISP design features

- **Managed and financed from the regional level**, implemented by municipalities
- **Two-stage approach to project selection:**
 - Nomination of project proposals in municipalities – based on citizens' voting
 - Competition between municipal proposals – based on a set of formal criteria (share of population supported the project, contribution to projects by population and business, etc.)
- ✓ 75-80% of municipal proposals voted by people are finally approved
- **Co-financing by population and business** (cash and in-kind)



LISP main results

Around 10,000 projects implemented

26%
ROADS



20%
WATER-SUPPLY



11%
COMMUNITY CENTERS
AND LIBRARIES



9%
CHILDREN PLAYGROUNDS
AND RECREATION FACILITIES



9%
TERRITORIAL IMPROVEMENT

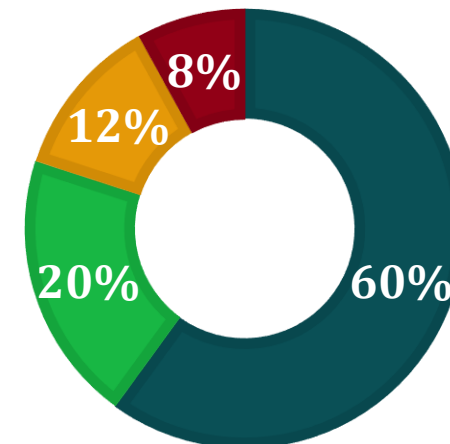


20% co-financing by local communities

Local business
contribution

Population
contribution

Municipal
budget



Regional
budget

Very high level of population involvement: LISP public meetings in Russia regions



Bashkortostan Republic



North Ossetia-Alania

- ✓ **100-800 public meetings** per region annually
- ✓ **50-2,000 citizens** participate in each public meeting
- ✓ **Up to 70% turnout** in selected municipalities



Stavropol krai



Kirov oblast

Yakutia LISP

Please, vote!

<https://participate.oidp.net/processes/award2018/f/4/proposals/256>



I O P D

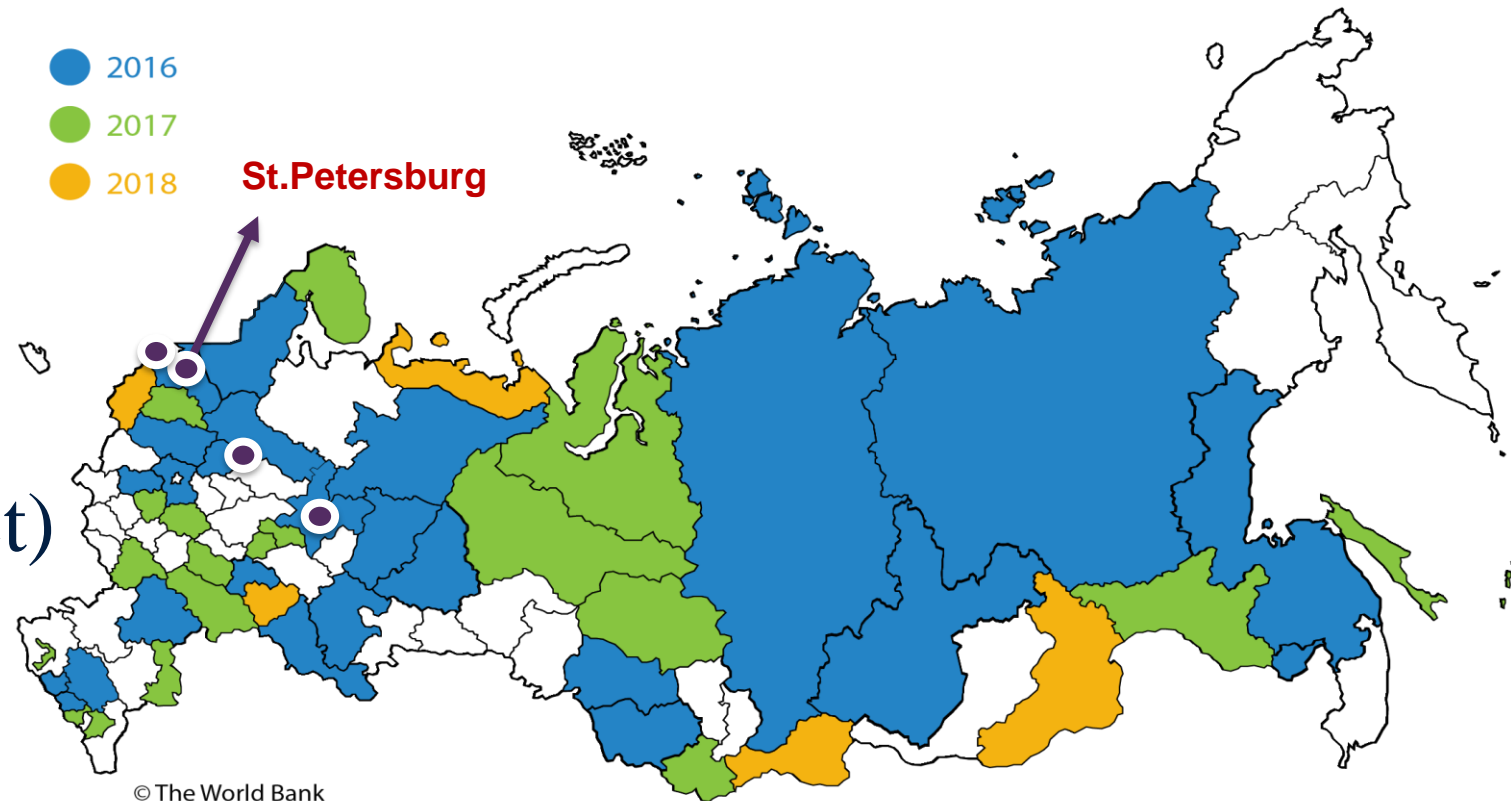


12TH AWARD
BEST PRACTICE IN
CITIZEN PARTICIPATION



PB EUSP

- 15 cities
- 10-15 projects implemented per municipality annually
- Small to medium projects (20-150K USD per project) aimed at territorial improvement in urban areas



Specific PB EUSP model design features

- Managed, financed and implemented **at municipal/city level**
- Projects are proposed and finally approved by randomly assigned members of the **budget commission** (approx. 10 people)
- **Intensive capacity building** for the budget commission members



PB EUSP in St. Petersburg: “Your Budget”

Lectures to budget commission members



Budget commission meetings

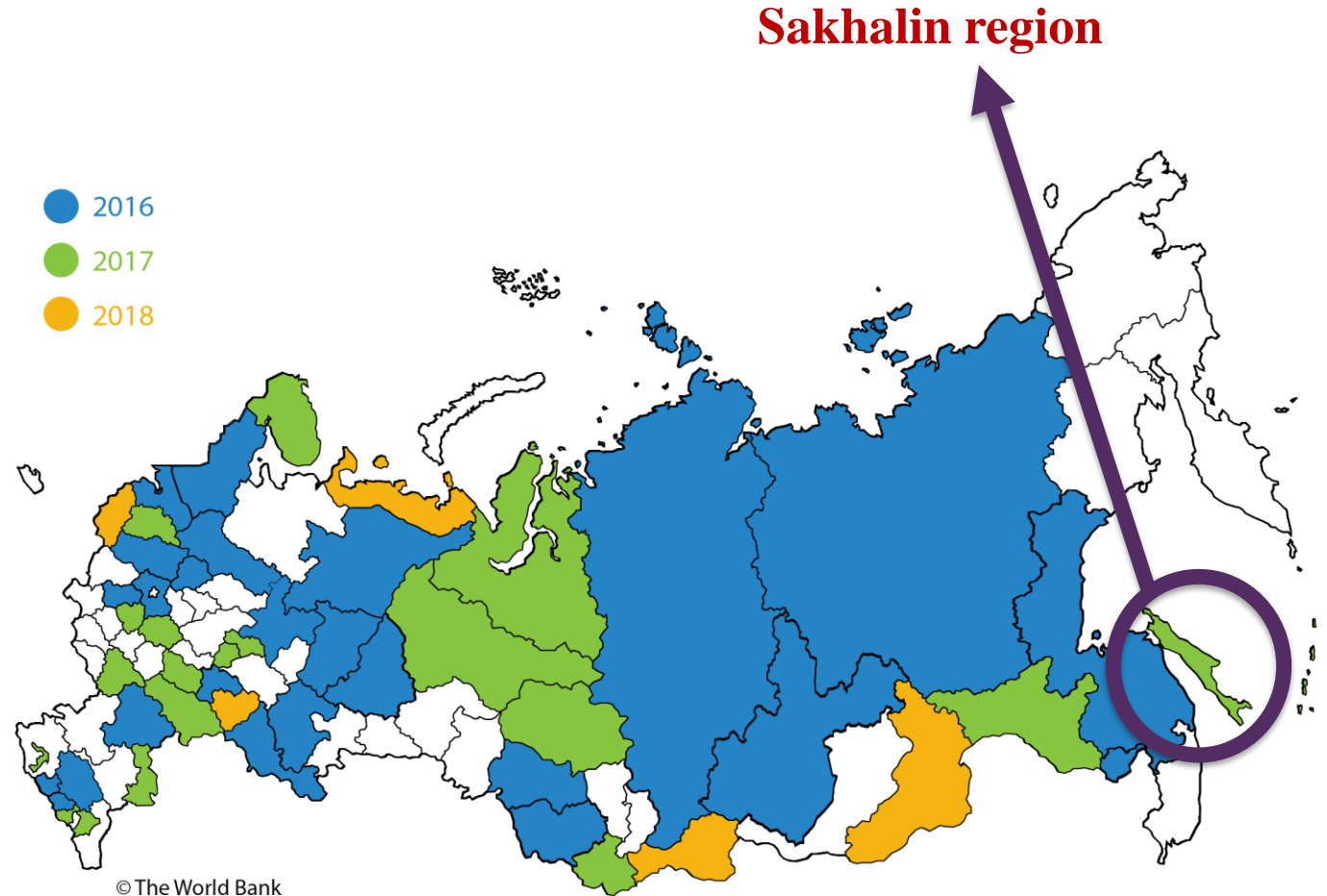


Projects



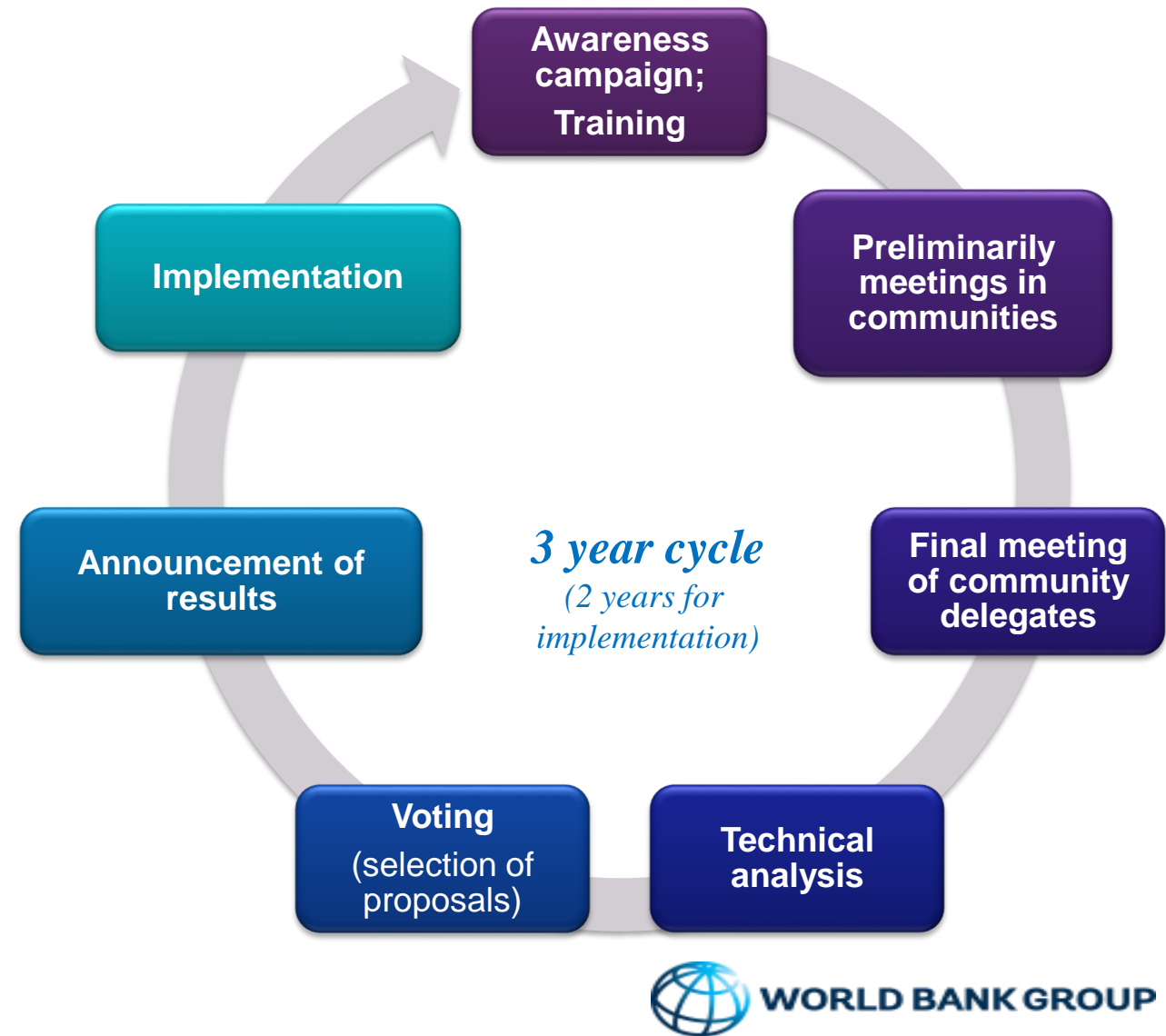
PORT

- Mix of LISP, Cascais and Brazilian models
- Started in 2017 in Sakhalin region
- Urban and sub-urban areas
- Big infrastructure projects (17 mln USD total budget; ~1.5 mln USD per project) – mainly capital construction



Specific PORT design features

- **Managed and financed by the region**, implemented by municipalities
- **Two-level public discussions:**
 - Preliminary meetings in communities (with direct participation of citizens)
 - Final meetings of community delegates
- **Online voting** by population
 - Authentication through the official national platform for public services (GosUslugi)

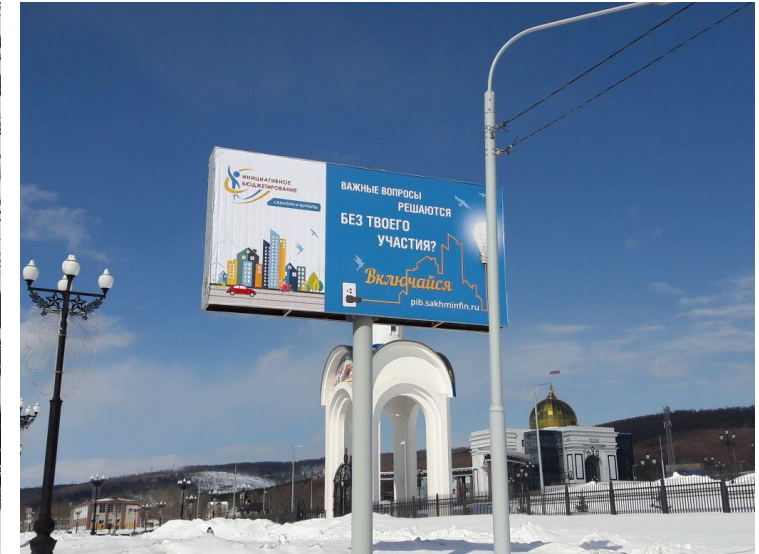


PORT in Sakhalin oblast

Awareness campaign



<https://pib.sakhminfin.ru/territories-development>




Training

Participatory bus




Community meeting and meetings of delegates



ИНИЦИАТИВНОЕ БЮДЖЕТИРОВАНИЕ
САХАЛИН И КУРИЛЫ

LIBRARY ▾ PRACTICES ▾ PROJECTS ▾ EVENTS ▾

ВХОД 

[home](#) | [Events](#) | [Open voting](#) | [What is of interest?](#)**THE PUBLIC VOTE OF** 7599  VOTED

Step 1
Authorization

Step 2
Vote

Step 3
the confirmation

Step 4
Completion

YOU MUST LOGIN

To participate in the voting, you need to register on the portal "State Service"

If you are already registered, click on the "Sign in through public services" button and after successful authorization, you will be able to continue voting.

Войти через госуслуги

List of projects to be voted on

**1**

ALEXANDROVSK-SAKHALINSKY DISTRICT

Construction in with. Hohe aqueduct with the device of public columns on the streets
from Hohe (Alexandrovsk-Sakhalinsky district)
₽ 53 400 000.48

**2**

Construction of a ski slope in with. Mgachi
from Mgachi (Alexandrovsk-Sakhalinsky district)
₽ 35 300 000.11

Voting



Russia PB scaling up strategy:

World Bank – Ministry of Finance Project (2016-2020)

- 1 Inter-institutional collaboration
- 2 Knowledge sharing and networking
- 3 International knowledge exchange
- 4 Methodological support to participants
- 5 Monitoring and results evaluation

1. Inter-institutional collaboration



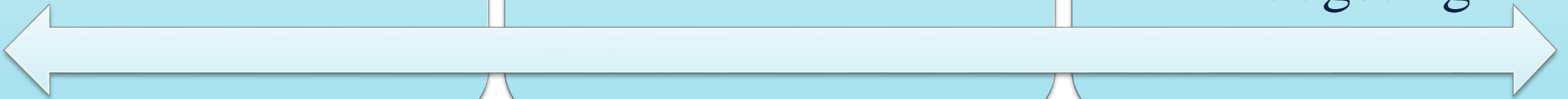
Russia
Ministry of Finance



World Bank



National Center for
Participatory
(Initiative)
Budgeting



2. Knowledge sharing and networking

Around **50 events** in 2016-2017 with multiple focus

- All-Russia PB conferences
- In-depth seminars on PB fundamentals for new regions
- Thematic seminars (PB information campaign, urban PB, participation of business in PB projects, etc.)
- Training for PB consultants, etc.

Multi-level participants (federal, regional and municipal stakeholders)

Thematic seminar (Ufa, Sept. 2016)



All-Russia PB Conference (Moscow, Nov. 2016)



3. International knowledge exchange

- International PB conferences in Russia in 2017, 2018, 2020
- Presentation of Russia experience at the international conferences abroad
- Organization of study-tours for Russian federal and regional stakeholders
- Analysis of best international practices
- Publications on Russia experience



INITIATIVE BUDGETING Russian experience of citizens' participation

<http://budget4me.ru/materials/0175f72a-498e-11e8-a82c-0242ac10f404/>

International PB conference under the aegis of BRICS (Ufa, Sept. 2017)



МИНИСТЕРСТВО ФИНАНСОВ
РОССИЙСКОЙ ФЕДЕРАЦИИ



International PB Conference in Moscow *“Citizens’ Participation as a Development Resource: Russian and International Experience with Participatory Budgeting”*

September 07, 2018

(as part of the International Moscow Financial Forum)



4. Methodological support to participants



LISP Operational Manual

- ✓ Main principles, mechanisms and procedures
- ✓ Project cycle
- ✓ Roles of all stakeholders
- ✓ Regulatory documents, etc.

Standardized methodology is to be customized and adopted by regions

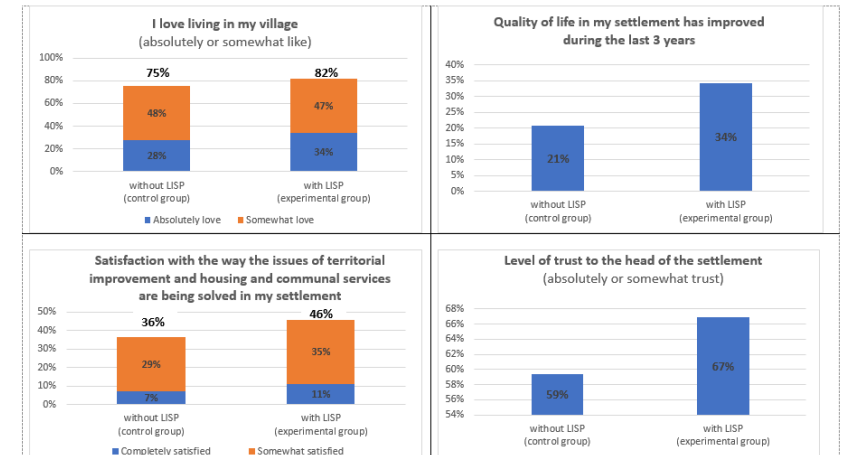
5. Monitoring and results evaluation

1) Monitoring through official MoF channels

- # of regions and municipalities involved
- # of projects completed
- # of beneficiaries
- level of population involvement (# of participants of community meetings; # of voters)
- typology of projects and co-financing

2) Results evaluation through quantitative and qualitative surveys

- Strong interest in LISP/PB of all stakeholders
- Increased trust to local authorities
- Increased satisfaction of citizens with local services
- Increased satisfaction with and trust in local self-governance mechanisms and procedures



Thank you!

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Russia Administrative and Budgetary Context

85

regions

~ 2 500

rayon level
municipalities

~ 20 000

settlement
level
municipalities

- Highly centralized budget system, with most funds accumulated at federal and regional levels
=> Most PB programs are initiated and funded by regions and implemented by municipalities
- Huge disparity between cities and rural areas where basic social problems often remain unresolved
=> Initial LISP focus on rural areas and basic social needs (rural roads, water supply, community centers, burial places, etc.)
- Lack of regular practice of citizen engagement in local self-governance
=> Initial LISP focus on direct engagement of population (communities) in public discussions